Finding the Common Ground Between Science and Security

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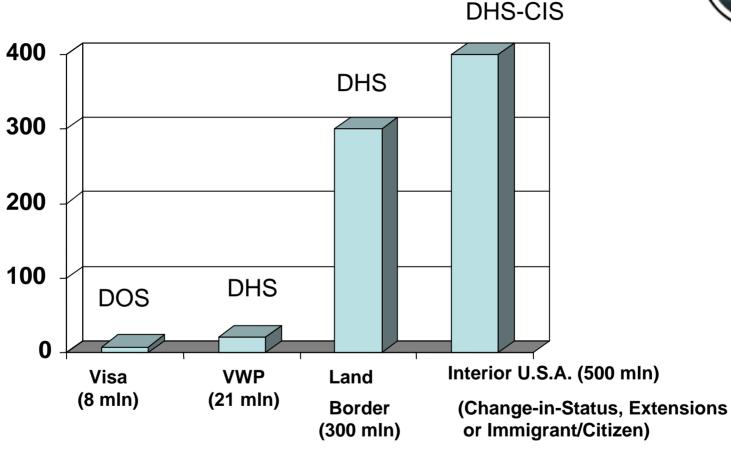
# Overview



- Review of basic visa statistics
- Overview of Visa Mantis process, recent changes and improvements (2004, 2005 GAO findings)
- After-entry screening discussion
- Questions/discussion of current/future
   DOE screening process

### International visitor access





■ # of Intl Guests applying for access per year

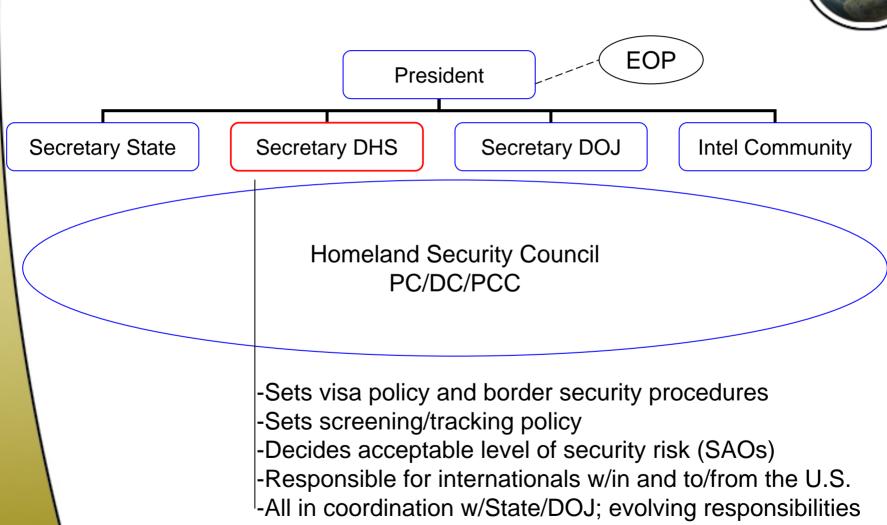
# Border Crossings Per Year (est.)



- 550 Million crossing a border
  - 330 Million est. non-U.S. citizens
- 37 Million by air, mostly for business or tourism
- 8 million visa application, 73% issued
- 1 million tracked in SEVIS (F, M, J)
- 500,000 scientists
- 30,000 DOE Foreign National Visitors
- 18,000 receive Mantis Security Advisory Opinions (SAO's); denials low

# Who is involved in Visa Mantis Policy?





# Feb 2004 GAO Report on Visa Mantis



- 2-3 week wait for interviews
- Average of 67 days for visa processing when Mantis SAO was requested
- Consular officers unsure about when to apply visa Mantis
- Problems with information dissemination contributed to delays

### Feb 2004 GAO recommendations

- State, FBI and DHS should develop and implement a plan to improve the visa Mantis process
- Set milestones to reduce the number of pending cases
- Develop performance goals and measurements for processing visa Mantis
- Additional training to consular posts to clarify visa Mantis process

# Feb 2005 GAO report on Visa Mantis



- Average time to process a Mantis check dropped from 67 to 15 days
  - Additional staffing at State to process Mantis cases
  - State developed and implemented an electronic tracking system (ETS)

# Feb 2005 GAO report on Visa Mantis (2)

- Number of pending Mantis cases also dropped significantly
  - State developed and implemented an electronic tracking system (ETS)
  - Interagency process clarified roles and responsibilities of agencies involved in the Mantis process

# Feb 2005 GAO report on Visa Mantis (3)

- Foreign students and scholars given priority on interviews
- Mantis clearance validity period extended for certain categories
  - Up to 4 years for foreign students
  - Up to 2 years for exchange visitors
  - Assuming purpose of visit does not change

# Feb 2005 GAO report on Visa Mantis (4)

- "Consular officers at key posts continue to have questions about how to apply the Mantis program and identify visa applicants who should receive Mantis checks."
- Many agencies involved in Mantis processing are still not fully connected to State's ETS.

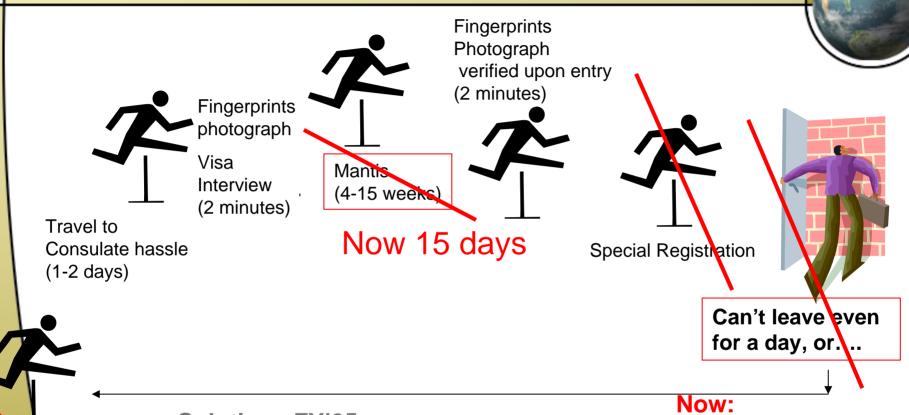
### Feb 2005 GAO recommendations



### State and DHS should:

- develop a formal timeline for fully connecting all agencies involved in Mantis processing to State's ETS.
- develop a program to provide consular officers at key posts additional educational opportunities and interaction with State Officials responsible for the Visa Mantis program.

Review of Recent Improvements



Wait or interview (4 weeks)

Now 4 days

#### **Solutions FY'05:**

- -faster, better, smarter visa process
- Scientists: 2 yr Mantis -reduce redundant re-checks if low security risk
- -reform Mantis overall
- -add scientific input to security advisory opinions
- -strengthen DHS shift to a more focused, intel-driven visa policy

Students: 4 yr Mantis

# Improvement is an Iterative Process



### State and DHS have:

- Increased efficiency
- Increased transparency
- Increased information sharing
- Increased "memory" or track record

Additional Improvements in 2005

- By adding staff and enhancing training
- Added interview wait times to webpage
- SEVIS and US VISIT with FBI, sharing ETS
- State's electronic tracking system

# End to End Screening Process



PRE-ENTRY



**RE-ENTRY** 

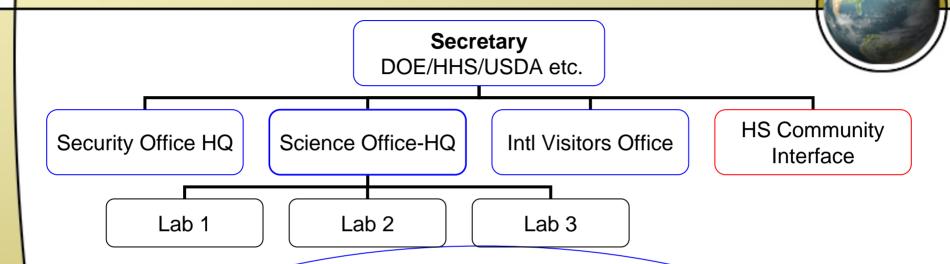
FREQUENT IN/OUT TRAVEL

Compliance or overstay

- New Intelligence
- Shifts in purpose
- Changes between categories
- Accessing new sites
- •Site specific screening/access controls
- Standardized screenings

Centralize and share security decisions on an individual who is here, real-time, to facilitate legitimate travel

### Point-of-Source Controls



#### Two Objectives:

--keep U.S. pre-eminent in science and technology--do not provide unauthorized access to intls/wmd materials

#### Thus:

- --Know who is in the agency
- --Verify immigration compliance
- --Involve science representation in security discussions
  - --Set screening/tracking policy for sites
- --Decide acceptable Departmental level of security risk (SAOs)

# Improvement is an Iterative Process



### After entry improvements:

- Increased screening in certain areas
- Increased tracking for certain visa categories
- Increased information sharing
- Increased "memory" or track record

- Select Agents, Agency specific
- F, J, and M tracked in SEVIS
- SEVIS and US VISIT with FBI, sharing ETS
- State's electronic tracking system

How can we continue improvement in 2005?

# Take Away

- Situation has improved greatly over the past year.
- Efforts to continue improvement are ongoing.
- Need help getting the message out about improvements, faster processing and shorter wait times.
- Suggestions from the front lines are welcome at OSTP.



### Thank you for your help.

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(\*Individual cases should be referred to DHS/State.)